Civ. Action No. 06-930 (RMC)

EXCERPT

EXHIBIT 48
United States Department of Agriculture
OFFICE OF INSPECTOR GENERAL-INVESTIGATIONS
Great Plains Region
Kansas City, Missouri

REPORT OF INVESTIGATION

FILE NUMBER: KC-2417-15       DATE: April 25, 2005

TITLE: AGRIPROCESSORS, INC.
220 West Street
Postville, Iowa

CASE TYPE: Inhumane Slaughter/Conflict of Interest/Bribery

SPECIAL AGENT: [Signature]
St. Paul, Minnesota

APPROVED BY: [Signature]
DALLAS L. HAYDEN
Special Agent-in-Charge

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Title Continued

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FSIS, USDA
AgriProcessors, Inc.
220 West Street
Postville, Iowa

[ ( ) , ( ) ]
FSIS, USDA
AgriProcessors, Inc.
220 West Street
Postville, Iowa
SYNOPSIS

This investigation was conducted to determine if employees of AGRI PROCESSORS, INC. (AGRI), Postville, Iowa, had engaged in inhumane slaughter of cattle. It was also conducted to determine if Food Safety Inspection Service (FSIS) inspectors at the plant had accepted gifts from plant employees.

The investigation determined that employees of AGRI had engaged in acts of inhumane slaughter. It was also determined that FSIS employees observed the acts of inhumane slaughter and did nothing to stop the practice.

Additionally, the investigation revealed that FSIS inspectors accepted meat products from AGRI employees and that FSIS employees engaged in other acts of misconduct.

The details of this investigation were discussed with an Assistant United States Attorney for the Northern District of Iowa who declined prosecution.

BACKGROUND

AGRI is a licensed kosher slaughter facility located in Postville, Iowa. Jewish Rabbis at the plant kill the cattle processed by having them placed in a "kill box" where the animal is turned upside down and its neck washed. A Rabbi then severs both carotid arteries with a sharp knife, causing the animal to lose consciousness by anemia of the brain. This cut also severs the animal's trachea and esophagus. Kosher slaughter is called "shechita" and the procedures are consistent with "Exemption of Ritual Slaughter" described in the Humane Methods of Slaughter Act of 1978 (Exhibit 1).

FSIS directive 6900 2 (Exhibit 2), under ritual slaughter, states that no dressing procedure is to be performed until an animal is insensible. FSIS personnel are to verify that after the ritual slaughter cut, and any additional cuts made to facilitate bleeding, no dressing procedure is performed until the animal is insensible.

In November 2004, the PEOPLE FOR THE ETHICAL TREATMENT OF ANIMALS (PETA) released a video taken by an undercover operative (UC) depicting alleged inhumane slaughtering of cattle at AGRI.

The UC working at AGRI was there for an undetermined length of time, during which the UC shot video footage of the kill box and the area around it. A review of the PETA edited tape determined it contained footage of approximately 35 cows during and/or shortly after their throats had been cut. The video also showed cattle having their throat cut by a Rabbi and then a plant employee performing other cuts, and in most cases, pulling the trachea out of the animal's throat. The animals were then dumped from the kill box and onto the floor. One animal got up after it was dumped from the kill box and walked to the corner of the kill floor where it lied down. The other animals on the video were moving at various degrees that could be described as: a) attempting to get up, b) thrashing about, c) head and/or tongue flailing from side to side. There were also, at times, the sounds of animals bellowing.

FSIS has ten inspectors at the facility.
7 U.S.C. 1902 INHUMANE SLAUGHTER

(Exhibit 3), (b)(5), (7)(C)

Des Moines District Office, Field Operations, FSIS, said that prior to becoming they were trained in January 2002 by the staff of the FSIS Technical Services Center, Omaha, Nebraska. The position and duties of DVMS are new, but Title 9 part 313 – Humane Slaughter of Livestock, has been on the books since 1978. The DVMS' job was created in response to a 2002 congressional inquiry. Employee training is done at basic training of the Veterinary Medical Officers (VMO) after they are hired.

FSIS Directive 6900.2 was issued in the summer of 2004. It replaced an older Directive 6900.2 and was followed by a revision approximately 1 month later. The meaning of the word “unconscious” from the directive is, in essence, that the animal cannot feel pain. FSIS policy is that if an animal is conscious then no further processing is allowed. Consciousness assessment is part of the FSIS training of veterinarians.

It is the opinion that an animal getting up and walking is an animal that is still conscious and still sensory. Tongue and leg movement as well as an animal attempting to lift its head or thrashing around may be muscle reflex and not necessarily a sign of consciousness. Further processing of an animal, including the trachea pull captured in the video, should not occur while an animal is conscious or sensory. AGRI did not appear to be doing anything to assess if an animal was still conscious after the Rabbi had performed the ritual slaughter. FSIS has since addressed the concern with AGRI.

There had been no complaints about inhumane slaughter regarding the trachea pull from the FSIS staff at AGRI. It was not aware that any FSIS personnel had observed the procedure. Ritual slaughter is limited to the act of throat cutting. What happens before and after is not part of the ritual slaughter.

It is essentially impossible that an animal with its trachea severed could vocalize because the larynx is higher than the cut in the trachea and the air would not go through it so no sound could be emitted.

(Exhibit 4), (b)(5), (7)(C)

FSIS, Postville, Iowa, said that is currently assigned to AGRI and is responsible for supervising the FSIS employees at the plant. Also conducts ante mortem inspections, post mortem inspections, and ensures that AGRI and its employees follow USDA regulations.

Other than general education as a veterinarian the only training had received regarding humane slaughter was in 1987. Has reviewed FSIS policies and memorandums on the issue, including FSIS Directive 6900.2 in all of its versions.

believed, until recently advised otherwise by immediate supervisor, that FSIS, that should have no involvement in the ritual slaughter of livestock and that duties ended at the kill box. did not observe the activities in the kill...
box until after the PETA tape aired. Prior to that, I would visually ensure, three to five times a day, that the cattle coming out of the kill box on the bleed rail were dead. I did not see any conscious cattle on the bleed rail. Prior to seeing the PETA tape, I was not aware that animals’ tracheas were being pulled out while still in the kill box.

FSIS, told me the pulling of the trachea was an approved practice. I received no reports from FSIS staff about animals walking after leaving the kill box or about animals being inhumanely slaughtered.

(Exhibit 5), FSIS, currently assigned to Ottumwa, Iowa, said I was the J at AGRI prior to

Religious slaughter is exempt from the humane slaughter law and in the course of my duties, I spent little time observing animals in the kill box. I did observe the rest of the slaughter process each day, although not for long periods of time, and never witnessed the act of cutting an animal’s trachea and pulling it out. Animals were sometimes struggling on the kill floor while they bled out but they did not get up and walk.

(Exhibit 6), retired I FSIS, was at AGRI before and I observed the kill area about once every 3 weeks and did not see any animals walking around after their throats had been cut.

At some point, I observed the trachea cut and pull and questioned I AGRI, about it. I told I they had been doing it for a long time, which I knew to be inaccurate, since I had not noticed it before. During the kill procedure a plant employee made a second cut of the carotid arteries. This was to enhance the bleeding. The trachea pull was probably being done to further enhance bleeding. This was most likely initiated after I advised AGRI that Inspectors on the inspection line were having difficulty examining animal’s hearts because they were too full of blood.

A few weeks after noticing the trachea pull, I brought it to the attention of I, who was visiting AGRI on another matter. The two of them watched the kill process and I did not indicate that it was inhumane, nor did I intervene regarding the kill practices, including the trachea pull.

(Exhibit 7), FSIS, has been a J since September of 1997 and came to the Des Moines District in 1999. I supervised when the J position was created.

In June 2003, J and I watched the slaughter process at AGRI. The animals were not killed with one cut, but what they saw was not inhumane. They watched several animals being killed and concluded there was no problem with the killing practice.

I may have brought the trachea dissection to J attention, although I has no specific recollection.
Training regarding humane handling and slaughter is done largely through notices and directives sent out by FSIS to the staff. DVMS received special training and went to the FSIS Technical Service Center in Omaha for the training.

(Exhibit 8), has been an since 1990 is currently assigned to AGRI. Several years ago was in charge of humane slaughter issues at AGRI received very little instruction in the area of humane slaughter. The regulations have since changed and the SVMO is now in charge of humane treatment.

has seen cattle at the plant get up and walk after being dumped from the kill box, but it is rare. No more than a couple each year has never heard an animal vocalize after it had its neck cut.

(Exhibit 9), said that has been with USDA for 22 years, 3 of which were as an FLS. Responsibilities include monitoring inspection activities, observing plant operations, discussing problems with the Labor Management Relations (LMR) people, overseeing slaughter inspections, responding to complaints, and supervising all SVMO’s and Inspectors. was the at AGRI when started current duties. succeeded and now.

The regulation regarding humane slaughter does not specify “one cut.” If the cut, which is of the carotid arteries, the trachea, and esophagus, is done properly an animal is insensitive in seconds and dies quickly from loss of blood. It is a perception from watching the PETA video that at times the Rabbi did not do the job properly and the animals did not become instantly insensitive, as they should. The trachea dissection is a permitted act once the animal is dead. It is part of the slaughter and should not happen if the animal is not insensitive permitted the practice but it was never discussed.

After the recent PETA complaint met with AGRI officials, discussed the situation and made suggestions about checking for consciousness and re-stunning any animals that were still conscious. considered AGRI’s response at that time to be adequate and AGRI is looking at how to implement corrections to the problems.

This problem, as seen in the video, was never brought to attention by any of the inspectors.

(Exhibit 10), AGRI, Postville, Iowa, said they process about 500 animals each day. On three or four occasions over the past several years an animal has gotten up and walked after it was dumped from the kill box. They sometimes only went a few feet but other times as far as 20 or 30 feet.

AGRI had been doing the trachea cut and pull while the animal was still in the kill box for some time. They have not attempted to keep this hidden from FSIS Inspectors. Does not recall why they started the practice but believes it was in an attempt to enhance bleeding. After recent meetings with FSIS officials the practice has been discontinued. They have also instituted new procedures for “stunning” any animal that may still appear conscious after the ritual slaughter. Any animal that is stunned by other means is no longer considered kosher.
REVIEW OF 2004 GENERAL ACCOUNTING OFFICE REPORT:

A 2004 report by the General Accounting Office (Exhibit 11) on Humane Methods of Slaughter found, among other things, FSIS officials may not be using consistent criteria in assessing these types of issues. In November 2003 FSIS issued clearer guidelines to its inspectors. They also found that the records show, “serious violations appear to have taken place – violations that involved multiple instances of ineffective stunning or several animals being conscious during slaughter – but that inspectors did not take any enforcement action.” The study cited 112 incidents of animals “moving to slaughter” that were still conscious. FSIS issued a new humane handling and slaughter directive on November 25, 2003, that obligated inspectors to take enforcement actions when they observe inhumane treatment.

18 U.S.C. 201 - BRIBERY OF PUBLIC OFFICIALS
18 U.S.C. 208 - ACTS AFFECTING A PERSONAL FINANCIAL INTEREST

Exhibit 12

FSIS, Postville, Iowa, said has been an since 1992 and is currently stationed at AGRI. His direct supervisor.

AGRI, as a requirement of using FSIS inspection services, provides an office for the FSIS employees. spends duty hours in the government office and only comes out into the plant for the final disposition of carcasses, ante-mortem inspections, and to give FSIS employees their breaks. Nearly everyday has observed playing games on the government computer.

On December 5, 2004, while working on the poultry side, observed residue from the wheel that runs the shackles falling on chicken carcasses. FSIS, Postville, Iowa, also observed the residue falling on the carcasses. They stopped the line and red ringed the chickens that had contaminants on them. They directed the company to clean the area, remove and clean the contaminated chickens prior to restarting the line. Agreed that had the authority to stop the line and made certain that the company cleaned the equipment.

On December 7, 2004, the same problem was observed. Again stopped the line and red ringed the contaminated chickens. said the company was aware of the problem and had ordered a new chain. Directed to take care of the problem. If it continued, is responsible for monitoring these issues on both the beef side and the poultry side, but never sees on either side and is unable to locate when issues such as this arise.

Approximately 2 years ago, when FIs could do offline or floor positions, meaning the monitoring of the activities on the slaughter floor, was training on the position. At that time told checks off tasks and does not do them because, “it is all just a game anyway.”

Several years ago came into the office with rolled turkey. said had gotten the turkey from AGRI and offered some too. declined the offer. On several occasions when was training in the offline position they went to the AGRI office and an AGRI employee gave whole packages of food, which took to the government office and ate.
Case 1:06-cv-00930-RMC     Document 22-49      Filed 12/06/2006     Page 9 of 15

KC-2417-15

[has also seen] accept food from AGRI employees on two occasions. On one occasion it was a platter of chicken wings and on the other it was some meat the AGRI employee referred to as "new product" for [to sample].

When [was still at AGRI] reported to [many times that] (Exhibit 13) FSIS, Postville, Iowa, was sleeping at [station on the chicken line. On one occasion, numerous chickens that were septic and had infectious process came through the position (b)(6), (7)(C) condemned the septic chickens and tagged the infectious chickens. At the time [was asleep at ] position. [still sleeps at ] position. In addition to sleeping on the line [also keeps ] hands in pockets instead of using [hands to perform post mortem inspections as required.]

[has been an Inspector since 1990, first at IOWA TURKEY PRODUCTS (ITP) and since 1993, at AGRI.]

[was also a supervisor at ITP, spends] duty hours in the government office and only comes out of the office and into the plant for the rare final disposition of carcasses or to give FSIS employees their breaks. Nearly every day [plays games on the government computer.]

In September 2004, [was in the government office with intermittent] when an AGRI employee from the poultry section brought a bag of barbequed chicken wings to the government office. The chicken wings were in an unmarked plastic bag [believes the bag weighed about five pounds.]

Sometime in early November 2004, an AGRI employee brought a bag of chicken wings to the government office and placed them in front of [The chicken wings were in an unmarked plastic bag [believes the bag weighed about five pounds [began eating the wings. [later observed the chicken wings in the refrigerator.]

In late November or early December, [AGRI, and ] were in the government office having a meeting. An AGRI employee named [brought sausage and beef bacon to the office and placed the food in front of [They moved the meeting to another office and took the meat with them.]

Last year [brought a package of meat with an AGRI label on it into the government office. [cooked it, ate it, and put the empty package into the garbage can. Approximately 5 years ago an Inspector named [was eating beef brisket [received from AGRI.]

When [sees problems in the plant] either addresses them [or takes them directly to ] [will not deal with them [would not deal with problems at ITP either.]

[has also seen [ take samples and mail them out but has not seen [ take samples, although [predecessors did [sometimes brings packaged meat into the government office and compares labels, but this has happened rarely.]

- 7 -
Approximately 5 or more years ago, while filling in at ITPE, I found three out of five turkeys with fecal matter on them and notified [who came out of] office, looked at them, and said they were all right. [pulled three more off that had fecal matter on them and again notified [spoke to the plant and they fixed the problem.]

In February 2004, I saw Rabbis at AGRI inspecting turkeys that were red tagged for fecal matter and green tagged for salvage. The Rabbis were not washing their hands after the inspections and were intermingling the turkeys. This could cause cross contamination. [stopped the line and was told that] could not interfere with the Rabbis. Despite this, [told the Rabbis to wash their hands after each inspection, and to separate the green-tagged turkeys from the red-tagged turkeys, and the Rabbis complied.

In the spring of 2004, I overheard [say the plant had failed an E-colli test on the poultry side. This had not been reported to FSIS. ] began looking in the plant for the potential cause of the contamination. [later told ] had concerns about the fecal problem on the chicken side. [came out of the bathroom and both of them began making fun of ]

[Exhibit 14] FSIS, Postville, Iowa, has been stationed at AGRI since January 2004. Since coming to AGRI, has observed that [spends duty hours in the office, often playing "hearts" on the government computer, and only comes out of the office and into the plant for the rare final disposition of carcasses, or to give FSIS employees their breaks.

Approximately 2 months ago, I saw an AGRI employee bring a two-pound package of hamburger and another package containing two steaks in to the government office and place them in the refrigerator.

I recently saw a large bag of barbeque chicken wings in the refrigerator.

Approximately 3 weeks ago, came into the office with a one-pound package of hamburger. As [placed the hamburger in refrigerator] said to [there's your sample Doc.]

Approximately 2 weeks ago, brought a large plastic bag of barbeque chicken wings into the office and put it in the refrigerator and said to [there's some samples for you Doc.]

On several occasions, brought problems to attention and took no action. On November 29, 2004, saw hides lying outside the plant, blood coming out of the plant, and garbage strewn about, all of which smelled very badly. Reported this to [who neither responded to nor took action.

On December 2, 2004, overheard telling [if you have the time and resources, it would be in your best interest to get this cleaned up and taken care of before they get here.] FSIS Compliance Investigators and officials arrived at AGRI later that day.
(b)(6), (t)(c) (Exhibit 15), FSIS, Postville, Iowa, said that has been an intermittent
at AGRI since 2003.

When comes into the government office on breaks has frequently seen playing games on the government computer.

occasionally walks through his work area, but does not know what is doing. On one occasion came into the government office and offered some of the meat he had with but did now know where it had come from.

Several months ago saw a big bag of barbeque chicken wings on the government office table that believes was provided by AGRI.

(b)(6), (t)(c) and frequently attend meetings with plant officials where platters of meat were made available by AGRI.

(b)(6), (t)(c) (Exhibit 16), FSIS, Postville, Iowa, said has been employed by FSIS for approximately 12 years, first as a Food Inspector and then as a NSF has been stationed at AGRI for approximately 5 years.

does not typically go into the slaughter area because does not wish to inadvertently transport contaminants from the slaughter area into areas is responsible for. has never seen any “walkers” at AGRI and has never seen cattle stand after their throats had been cut

once told that said AGRI removes the tracheas from cattle to facilitate blood loss. The issue was also presented to who approved of it.

works predominantly in the line area and the FIs usually report violations or deficiencies on the line to . Since AGRI hired as their Quality Control official, the number of NRs has decreased, largely because of efforts to address problems.

Plant meetings are held with AGRI officials nearly every Thursday and someone from their maintenance department typically attend. The meetings are held in either the government office or in one of AGRI’s offices. During the meetings various issues are discussed. While it is the SVMO’s job to lead these meetings, usually takes the lead because does not.

When taking a sample notifies AGRI in accordance with FSIS directives and then secures own samples. AGRI never brings samples. The samples are random packages of market ready product. These can be of packaged ground beef, deli meats, hot dogs, sausages, or any product requested. The samples are usually one or two pound packages. In order to keep them cold they are temporarily placed in the government office refrigerator. The samples are then packaged and sent to the laboratory.

is responsible for salmonella sampling. is responsible for residue sampling and pathology.
Once said the only time it is acceptable to receive food from AGRI officials or to give items to them is during official meetings. The only things provided to AGRI officials by FSIS are whatever coffee and rolls are in the government office at the time of the meeting. From time to time, AGRI officials will provide small amounts of product during meetings.

No one at AGRI has tried to influence decisions. Has never seen or accept product from AGRI.

Sometime last month, there was a bag of barbeque chicken wings in the government office refrigerator. The wings stayed in the refrigerator for many days and eventually threw them away.

Has never seen anyone sleeping on the job.

Rarely comes out of the government office and usually does so only to give breaks, conduct ante mortem inspections, or to give dispositions of carcasses if they are suspect. Spends a lot of time in the government office playing computer games on the government computer. Although the Food Inspectors bring questionable items they find on the line to they very rarely ask any questions. When the other SVMOs were at the plant, the employees would approach the SVMOs with their questions inattention to duties have affected the integrity and mission of FSIS at AGRI.

(Exhibit 10) said AGRI would occasionally provide snack food, such as crackers, cheese, and meats at their management meetings as well as their meetings with FSIS officials. They did not give FSIS officials any product to take home.

(Exhibit 3) said FSIS policy is to not accept anything at all from plant employees as it could be a considered a conflict of interest.

(Exhibit 5) said while at AGRI they had weekly meetings with AGRI management. The USDA officials sometimes provided coffee and tea, but AGRI never brought any food. There were other times when AGRI brought a sample of something new to taste or smell but not to eat as if a meal.

(Exhibit 9) said visits AGRI once each month. Meets with the FSIS staff informally, usually when they are on break. They also have two special meetings a year called Work Unit Meetings (WUM) at AGRI to talk about people’s concerns and to set policy. FSIS has weekly meetings with AGRI management that attends if in the plant. They discuss deficiencies and non-compliance with AGRI officials.

AGRI did not bring food to any of the meetings attended and did not see them bring samples to. Sometime after the PETA tape aired, AGRI officials acknowledged to that they brought food to meetings. They were advised to stop. The taking of food is very serious and absolutely unacceptable and advised that it should not continue. is not aware of anyone taking food home. Did not discuss this with the other FSIS employees at AGRI, but left it for to do so.
In early December, I met with some of the USDA employees at AGRI. No real complaints were made except some questions about leave. There were also some concerns about employees getting their breaks. Inspectors get three breaks if the line goes over eight hours and there were times when I did not provide those breaks as I am required to do. I discussed this with L. and advised L. had made a mistake.

L. has heard no complaints about any of the USDA employees not doing their job or falling asleep on the line.

L. (Exhibit 8) said as part of L. duties L. collects samples and mails them to the laboratory. To the best of L. knowledge I and L. do the same. They also have weekly meetings with AGRI management staff. These used to be in the government office but now are held in AGRI's offices. At these meetings AGRI sometimes provides food, usually samples of items they are trying to sell.

AGRI does not sell their product at the plant and L. has neither been offered product nor taken any from the plant or from plant officials. L. has never seen L. accept or eat products from the plant, other than what is brought to the meetings.

A few months prior to this investigation there were some barbeque chicken wings in the refrigerator that someone from AGRI had brought by for them to try but L. did not have any. Until recently someone from the plant would occasionally bring some new product line by the government office for them to taste. This happened two or three times a year.

L. is intelligent and capable, but is frequently in the office playing games on the government computer and does not spend a lot of time actually doing L. job.

L. (Exhibit 4) said that no one from AGRI has tried to influence how L. does L. job.

As part of L. duties L. takes residue and pathology samples and ships them to the lab via Federal Express. L. takes the requested samples of hamburger, cooked product, processed products and any other items and L. sends them out via Federal Express. L. takes samples from the chickens and sends them to the lab.

Management meetings are usually held every Thursday. The meetings are typically held in an AGRI management office, however; two or three of the meetings have taken place in the government office L. and L. attend the meetings as well as AGRI plant department heads. Various issues concerning the operation of the plant are discussed during the meetings.

Sometimes AGRI provides new product samples during the meetings L. has tried them and found them to have too much garlic for L. liking, and the chicken wings still have feathers on them. When AGRI provides samples during the meetings in the government office, they typically take the samples with them when they leave. After one meeting, chicken wings were left in the government office on the table. The wings later disappeared and L. did not know what happened to them.
AGRI's head cook also brings samples of new product to the government office. He tried some of these samples but has never taken any products from AGRI home, nor has AGRI provided any products for personal use, including lunch.

He acknowledged having played "hearts" on the government computer in the office, but only on breaks and not all of the time.

FIs routinely come to with complaints and addresses their concerns.

The details of this investigation were discussed with an Assistant United States Attorney for the Northern District of Iowa, who declined prosecution.

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**EXHIBIT LIST**

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<tr>
<th>Exhibit Number</th>
<th>Description</th>
<th>Page Introduced</th>
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<tbody>
<tr>
<td>1</td>
<td>Humane Slaughter Act of 1978</td>
<td>2</td>
</tr>
<tr>
<td>2</td>
<td>FSIS Directive 6900.2</td>
<td>2</td>
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<tr>
<td>3</td>
<td>Memorandum of Interview with [redacted]</td>
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<td>4</td>
<td>Memorandum of Interview with [redacted]</td>
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<td>8</td>
<td>Statement of [redacted]</td>
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<td>9</td>
<td>Memorandum of Interview with [redacted]</td>
<td>5</td>
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<td>10</td>
<td>Memorandum of Interview with [redacted] JAGRI</td>
<td>5</td>
</tr>
<tr>
<td>11</td>
<td>2004 GAO Report on Humane Methods of Slaughter Act</td>
<td>6</td>
</tr>
<tr>
<td>12</td>
<td>Statement of [redacted]</td>
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<td>Memorandum of Interview with [redacted]</td>
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